J&A Number: 11-091

# JUSTIFICATION AND APPROVAL FOR USE OF OTHER THAN FULL AND OPEN COMPETITION

#### 1. Contracting Activity.

The requiring activity is Trident Refit Facility, (TRF), Kings Bay, GA. The contracting activity is the Fleet Industrial Supply Center, Jacksonville, FL.

#### 2. Description of the Action Being Approved:

This is a justification and approval for sole source procurement for technical course tuition and fees from Altamaha Technical College (ATC) in support of the apprenticeship program. A firm fixed-price contract is anticipated at an estimated cost of \$165,932.00. This instruction is in support of Trident Refit Facility (TRF), Naval Submarine Base, Kings Bay, GA.

#### 3. Description of Supplies/services:

The academic and technical courses, which confer the required certificate, are unique items only available from a single provider for usage in the apprenticeship program. The services requested by TRF from ATC include:

- 1) Academic and Technical Course Instruction
- 2) Academic and Technical Classroom and Lab Space
- 3) Tuition
- 4) Student fees
- 5) Books

These items will be used to provide trade specific training which is a sequential series of instruction to prepare the apprentice to replace the employees that are expected to attrite and is a part of our Strategic Plan. Delays in delivery or breaks in courses will have an impact of the mission readiness of the facility and our ability to pay the apprentices. 5 CPR 213.3202 (d) states, in part, they must be pursuing a diploma, certificate or degree. Sources outside the local area are not economically feasible due to the out of state tuition that is charged and the commute time for the apprentices to attend classes. TRP does not have the training infrastructure and facilities in place to have the college provide the courses on the base. The total estimated cost for all items is \$165.932.00 for the period between 22 August 2011 and 21 August 2012. FY11 funding has been provided for all items as the college academic schedule is set by the college system and not TRF.

## 4. Statutory Authority Permitting Other Than Full and Open Competition:

The Statutory authority which permits other than full and open competition is 10 U.S.C. 2304 (c) (1), as implemented by FAR 6.302-1 (b), Sole source for services available from one source only.

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### 5. Rationale Justifying Use of Cited Statutory Authority:

In accordance with FAR 6.302-1 (b), the required services are peculiar to one academic institution, Altamaha Technical College (ATC).

The courses required are technical in nature and are required pursuant to the receipt of a Technical Certificate of Completion (TCC). The TCC satisfies the academic requirements of 5 CPR 213.3202(d) as it applies to the SCEP and apprenticeship program (completed a course of academic study from an accredited school conferring a diploma, certificate or degree, within the 120 day period preceding the appointment). Altamaha Technical College is the only local provider designated by the state of Georgia (see attached college letter) to offer the technical courses that are a part of the training plans of the apprenticeship.

The Apprenticeship academic instruction needs are highly specific and no other provider in the local marketplace has courses geared specifically for the requirements related to the apprentice program taking into account the requirements of 5 CPR 213.

It is imperative that academic instruction continues without interruptions in as much as the lack of support or discontinuance of services would have a significant impact on the TRF Apprenticeship Program supporting the Commands Strategic Mission. The required curriculum is a known entity however the ability of the college to provide the classes are determined by the institution and not TRF.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable.

Contact was made through the Navy Campus at Naval Submarine Base Kings Bay, GA to request academic support from the established institutions (Valdosta State University and Brenau College). The institutions were unable to provide the full curriculum of academic course work, and are not designated by the state of Georgia to provide technical courses.

Contact was made through the College of Coastal Georgia to request academic support. The institution is no longer designated by the state of Georgia to provide technical courses (see attached documentation) as they have converted to a four-year university rather than a technical community college.

7. Determination of Fair and Reasonable Cost.

The NAVSUP Fleet Logistics Center Jacksonville Contracting Officer will determine that the cost/price is fair and reasonable prior to contract award.

8. Actions to Remove Barriers to Future Competition:

For the reasons set forth in paragraph 5 above, NAVSUP Fleet Logistics Center Jacksonville has no plans at this time to compete future contracts for this effort. Market research of local area colleges determined that the schools solicited are not designated as Technical Colleges and therefore cannot meet the need of this requirement. If another potential source emerges, NAVSUP Fleet Logistics Center Jacksonville will assess whether competition for future requirements is feasible.

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# 9. Contracting Activity Point of Contact:

The NAVSUP Fleet Logistics Center Jacksonville, Florida, primary point of contact is Rose Pryer, Contract Specialist, (904) 542-1246. The secondary point of contact is Rebecca Washington, Contracting Officer, 904-542-1000 ext 6173